Open Agenda

Licensing Sub-Committee

Thursday 24 September 2026
10.00 am
Online/Virtual

Membership

Councillor Jane Salmon (Chair)
Councillor Selena Gray
Councillor Sunny Lambe

Reserves

Councillor Renata Hamvas

INFORMATION FOR MEMBERS OF THE PUBLIC

Access to information

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Contact
Andrew Weir by email: andrew.weir@southwark.gov.uk

Members of the committee are summoned to attend this meeting
Althea Loderick
Chief Executive
Date: 15 September 206

PRINTED ON RECYCLED PAPER

Licensing Sub-Committee

Thursday 24 September 2026
10.00 am
Online/Virtual

Order of Business

Item No.	Title	Page No.
	PART A - OPEN BUSINESS	
1.	**APOLOGIES** To receive any apologies for absence.	
2.	**CONFIRMATION OF VOTING MEMBERS** A representative of each political group will confirm the voting members of the committee.	
3.	**NOTIFICATION OF ANY ITEMS OF BUSINESS WHICH THE CHAIR DEEMS URGENT** In special circumstances, an item of business may be added to an agenda within five clear days of the meeting.	
4.	**DISCLOSURE OF INTERESTS AND DISPENSATIONS** Members to declare any interests and dispensation in respect of any item of business to be considered at this meeting.	
5.	**LICENSING ACT 2003: KIRKWOOD LOCAL, 2 KIRKWOOD ROAD, LONDON SE15 3XX**	1 - 54
	ANY OTHER OPEN BUSINESS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.	

Item No.	Title	Page No.

PART B - CLOSED BUSINESS

EXCLUSION OF PRESS AND PUBLIC

The following motion should be moved, seconded and approved if the sub-committee wishes to exclude the press and public to deal with reports revealing exempt information:

> "That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution."

ANY OTHER CLOSED BUSINESS AS NOTIFIED AT THE START OF THE MEETING AND ACCEPTED BY THE CHAIR AS URGENT.

Date: 15 September 2026

Agenda Item 5

Meeting Name:	Licensing Sub-Committee
Date:	24 September 2026
Report title:	Licensing Act 2003: Kirkwood Local, 2 Kirkwood Road, London SE15 3XX
Ward(s) or groups affected:	Nunhead and Queen's Road
Classification:	Open
Reason for lateness (if applicable):	Not applicable
From:	Strategic Director of Environment, Sustainability and Leisure

RECOMMENDATION

1. That the licensing sub-committee considers an application made by Jaspal Singh Bajaj for a premises licence to be granted under the Licensing Act 2003 in respect of the premises known as Kirkwood Local, 2 Kirkwood Road, London SE15 3XX.

2. Notes:

   a) This application is for a premises licence and has been submitted under Section 17 of the Licensing Act 2003. The application is subject to an outstanding representation from licensing as a responsible authority; and is therefore referred to the licensing sub-committee for determination.

   b) Paragraphs 8 to 13 of this report provide a summary of the application. A copy of the application submitted with the application is attached to this report as Appendix A.

   c) Paragraphs 15 to 18 of this report deal with the representations submitted in respect of the application. A Copy of the conciliated representation from the Metropolitan Police is available in Appendix B. A copy of the outstanding representation from Licensing is available in Appendix C. A map showing the location of the premises is attached to this report as Appendix F.

   d) A copy of the Council's approved procedure for hearings of the sub-committee in relation to an application made under the Licensing Act 2003, along with a copy of the hearing regulations, has been circulated to all parties to the meeting.

BACKGROUND INFORMATION

The Licensing Act 2003

3. The Licensing Act 2003 provides a licensing regime for:

   - The sale of and supply of alcohol
   - The provision of regulated entertainment
   - The provision of late night refreshment.

4. Within Southwark, the licensing responsibility is wholly administered by this council.

5. The Act requires the licensing authority to carry out its functions under the Act with a view to promoting the four stated licensing objectives. These are:

   - The prevention of crime and disorder
   - The promotion of public safety
   - The prevention of nuisance
   - The protection of children from harm.

6. In carrying out its licensing functions, a licensing authority must also have regard to:

   - The Act itself
   - The guidance to the act issued under Section 182 of the Act
   - Secondary regulations issued under the Act
   - The licensing authority's own statement of licensing policy
   - The application, including the operating schedule submitted as part of the application
   - Relevant representations.

7. The premises licence application process involves the provision of all relevant information required under the Act to the licensing authority with copies provided by the applicant to the relevant responsible bodies under the Act. The application must also be advertised at the premises and in the local press. The responsible authorities and other persons within the local community may make representations on any part of the application where relevant to the four licensing objectives.

KEY ISSUES FOR CONSIDERATION

The premises licence application

8. On 30 July 2026 Jaspal Singh Bajaj applied to this Council for a premises licence to be granted under the Licensing Act 2003 in respect of the premises known as Kirkwood Local, 2 Kirkwood Road, London SE15 3XX.

9. The hours initially applied for are summarised as follows:

- Opening hours and the sale of alcohol off sales:
    - Monday to Sunday: 24 hours per day

10. The premises, and the intended operation of the premises, are described in the application as follows:

    Off licence and convenience store.

11. The hours have been amended following conciliation with the police. The hours are now as follows:

- Opening hours:
    - Monday to Sunday from 06:00 to 00:00
- The sale by retail of alcohol (off sales only):
    - Monday to Sunday from 06:00 to 00:00

12. The premises licence application form provides the applicant's operating schedule. Parts A, B, E, F, G, H, J, K, L, and M of the operating schedule set out the proposed licensable activities, operating hours and operating control measures in full, with reference to the four licensing objectives as stated in the Licensing Act 2003. Should a premises licence be issued in respect of the application the information provided in part M of the operating schedule will form the basis of conditions that will be attached to any licence granted subsequent to the application.

13. A copy of the application is attached to this report as Appendix A.

Designated Premises Supervisor (DPS)

14. The nominated DPS for the premises is Jaspal Singh Bajaj, the licence Applicant, who holds a personal licence with the London Borough of Hillingdon.

Representations from responsible authorities

15. There are two representations from responsible authorities, namely the Metropolitan Police Service and the licensing authority.

16. The Metropolitan Police asked for additional conditions and a reduction in hours. This has been agreed and the representation has been withdrawn.

17. Licensing as a responsible authority has asked for a further reduction in hours and additional conditions. While the conditions have been agreed, they cannot yet be applied to any operating schedule as the representation has not been withdrawn. The outstanding issue is the opening hours of the premises, as these sit outside of those recommended in the Southwark Statement of Licensing Policy.

Representations from other persons

18. There are no representations from other persons.

Conciliation

19. All representations were sent to the applicant. At the point the report was composed, only the representation from licensing remains outstanding. There is a list of agreed conditions and conditions from the operating schedule in Appendix D.

Premises history

20. There has been a licence for off sales of alcohol in place since 2005. It was transferred to Tuncay Telli in July 2017. Tuncay Telli became the DPS in November of that year.

21. There are no recent complaints to the Licensing Authority in the last 12 months, nor is there a history of temporary event notices.

22. On 10 March 2026, an application was submitted by trading standards as a responsible authority under Section 51 of the Licensing Act 2003, for the review of the premises known as Nisa Nunhead Express, 2 Kirkwood Road, London SE15 3XX.

23. The review application was submitted in respect of all four of the licensing objectives, stating:

    "This matter is brought by Trading Standards as a responsible authority under the Licensing Act 2003 in respect of all the licensing objectives but specifically, under the prevention of crime and disorder. The facts of the matter are:

    1. On the 20 June 2025 a covert test purchase for illicit tobacco was conducted at the premises. The test purchaser was sold a packet of Marlboro Touch cigarettes, in non-plain packaging for £5.00. These were believed to be counterfeit products. These matters create offences under the Tobacco and Related Products Regulations 2016 and the Trade Marks Act 1994.

    2. On 10 July 2025 an inspection took place at the premises. Trading standards officers and police officers entered the premises and found 1130 illicit vapes, 5 pouches of illicit hand rolling tobacco and 21 packets of illicit cigarettes. The majority of the vapes that were seized were found on display for sale in the counter area of the shop premises. The supply of these items creates offences under the Tobacco and Related Products Regulations 2016 Regulation 48, the Standardised Packaging of Tobacco Products Regulations 2015 and the Environmental Protection (Single-Use Vapes) (England) Regulations 2024.

3. The illicit tobacco products that were seized from the premises were non-duty paid and therefore are assumed to have been unlawfully imported into the UK. The supply of nonduty paid tobacco creates an offence under the Licensing Act 2003 Section 144, ‘a person commits an offence if he knowingly keeps or allows to be kept, on any relevant premises, any goods which have been imported without payment of duty or which have otherwise been unlawfully imported’.

4. During the inspection of 10 July 2025, officers discovered a snap bag of cannabis in the staff room which was subsequently seized by the police. Police officers also found and seized 2 snap bags of hashish that were found in the till, in the cash compartment. These bags were priced £20. In addition, police officers also seized 100 large cannisters of nitrous oxide (laughing gas). The nitrous oxide was seized by police as it was believed that it was being sold from the premises in order to be inhaled for psychoactive effects.

5. The persons present at the time of inspection were Mary Gold and Jaykumar Patel. Neither of these persons held a personal licence at the time of the inspection. Therefore condition 336 of the licence was breached.
   336 - A personal licence holder shall be present on the premises whenever alcohol is available for sale.

6. There was evidence found on the premises which indicated that customers were able to obtain credit to purchase goods. If these goods included alcohol, then this may breach licensing condition 127.
   127 - Alcohol shall not be sold or supplied unless it is paid for before or at the time when it is sold or supplied, except alcohol sold or supplied:
   a. With and for consumption at a meal supplied at the same time, consumed with the meal and paid for together with the meal;
   b. For consumption by a person residing in the premises or his guest and paid for together with his accommodation;
   c. To a canteen or mess.

7. On 14 July 2025 trading standards officers revisited the premises. Officers discovered a number of ‘Labubu’ toy dolls on display. Officers spoke to Mr Telli regarding these toy dolls. Mr Telli produced as invoice for the toys (JM/NNE/002). On inspection it was discovered that the toy dolls did not bear a manufacturers name and address or an address of a UK importer/distributer. As a result, it was believed that the toy dolls contravened the Toys (Safety) Regulations 2011. The invoice also detailed that Mr Telli had purchased 100 toy dolls with the description ‘Viral Toy Labubu’ at a unit cost of £6.00. Due to the low cost, officers also believed that these items were likely to be counterfeit, creating offences under the Trade Marks Act 1994. 96 toy dolls were subsequently voluntarily surrendered by Mr Telli.

8. Officers also found some cans of Perla beer (7.1% ABV) which did not appear to comply with the Food Information Regulations 2014. The labels were not in English as required, additionally, there were no details of the person responsible for the food. Officers discussed this with Mr Telli and advised him of his obligations to comply with the legislation.

9. On 3 December 2025 Mr Telli was issued a written warning in relation to the offences on 10 & 14 July 2025, concerning the illegal tobacco, non-compliant vapes and counterfeit toys.

10. On 12 December 2025 a covert test purchase for illicit tobacco was conducted at the premises. The test purchaser entered the premises and asked for cigarettes and the member of staff behind the counter said, “Sorry boss, all gone.”

11. On 12 December 2025, an inspection was conducted at the premises by officers as part of the Night-time Economy team visits. During the inspection, cans of Perla (7.1% ABV) and Zubr (6% ABV) were found which did not appear to comply with the Food Information Regulations 2014. The labels were not in English as required, additionally, there were no details of the person responsible for the food. Officers who visited previously on the 14 July 2025 had advised Mr Telli of his obligations to comply with the legislation. This appears to have been ignored as the products were still available for sale. The premises were also found in breach of s.57 of the Licensing Act 2003, which is failure to have a copy of the full premises licence (or a certified copy) available at the premises.

12. The facts detailed above demonstrate a lack of regard to the licensing objective, the prevention of crime and disorder. Given the facts of the matter, trading standards believe it necessary that the licence for the premises is reviewed. All options are open to the Licensing Sub-committee regarding these matters, including suspending or revoking the licence.”

24. A hearing was held on 2 June 2026. The licence was revoked by the sub-committee. A copy of the notice of decision is available at Appendix E.

25. The previous licence holder is currently appealing that decision through the Magistrates’ Court. The appeal means that the premises can continue to operate until the matter is heard by the Court.

Map

26. A map showing the location of the premises is attached to this report as Appendix E. The following is a list of similarly licensed premises in the immediate vicinity (100 metres).

Pyrotechnist Arms, 39 Nunhead Green, London SE15 3QF

- The sale by retail of alcohol (both on and off sales):
    - Sunday to Thursday from 09:00 to 00:00
    - Friday and Saturday from 09:00 to 01:00

- The provision of late night refreshment (indoors):

    - Sunday to Thursday from 23:00 to 00:00
    - Friday and Saturday from 23:00 to 01:00

- The provision of regulated entertainment in the form of live and recorded music (indoors):

    - Sunday to Thursday from 09:00 to 00:00
    - Friday and Saturday from 09:00 to 01:00

Nunhead News, 125 Evelina Road, London SE15 3HB

- The sale by retail of alcohol (off sales):

    - Monday to Saturday from 08:00 to 23:00
    - Sunday from 08:00 to 22:30

AG Flowers, 139 Evelina Road, London SE15 3HB

- The sale by retail of alcohol (off sales):

    - Monday to Saturday from 08:00 to 23:00
    - Sunday from 10:00 to 22:30

D4100, 143 Evelina Road, London SE15 3HB

- The sale by retail of alcohol (on and off sales):

    - Monday to Saturday from 08:00 to 23:20
    - Sunday from 19:00 to 22:50

Goodcup, 44 Evelina Road, London SE15 3QF

- The sale by retail of alcohol (on sales):

    - Monday to Thursday from 11:00 to 22:15
    - Friday to Sunday from 11:00 to 22:45

Council statement of licensing policy

27. The current statement of licensing policy runs from 2026 to 2031. Council assembly ratified Southwark's statement of licensing policy 2026 to 2031, it received assent on 18 March 2026 and came into effect on 19 March 2026.

28. Sections of the statement that are considered to be of particular relevance to the sub-committee's consideration are:

    - Chapter 3 - Purpose and scope of the policy. This reinforces the four licensing objectives and the fundamental principles upon which this Authority relies in determining licence applications.

- Chapter 5 - Determining applications for premises licences and club premises certificates. This explains how the policy works and considers issues such as location; high standards of management; and the principles behind condition setting.

- Chapter 6, paragraphs 112-118 and Appendix B – Local cumulative impact policies. This sets out this authority's approach to cumulative impact and defines the boundaries of the current special policy areas and the classifications of premises to which they apply. To be read in conjunction with Appendix B to the policy.

- Chapter 7 – Hours of operation. This provides a guide to the hours of licensed operation that this authority might consider appropriate by type of premises and (planning) area classification.

- Chapter 8, paragraphs 138-146 – The prevention of crime and disorder. This provides general guidance on the promotion of the first licensing objective.

- Chapter 8, paragraphs 147-151 – Public safety. This provides general guidance on the promotion of the second licensing objective.

- Chapter 8, paragraphs 152-155 – The prevention of public nuisance. This provides general guidance on the promotion of the third licensing objective.

- Chapter 11, paragraphs 162-195 – The protection of children from harm. This provides general guidance on the promotion of the fourth licensing objective.

29. The purpose of Southwark's statement of licensing policy is to make clear to applicants what considerations will be taken into account when determining applications and should act as a guide to the sub-committee when considering the applications. However, the sub-committee must always consider each application on its own merits and allow exceptions to the normal policy where these are justified by the circumstances of the application.

30. Members should take into consideration both the Southwark statement of licensing policy, the Section 182 Guidance and the National Licensing Policy Framework for the hospitality and leisure sectors England and Wales November 2025 when making decisions. The links for these are below:

    Southwark statement of licensing policy:

    Licensing Act 2003: Statement of Licensing Policy 2026 to 2031

    Section 182 Guidance (February 2026):

    Revised guidance issued under section 182 of the Licensing Act 2003 (February 2026) (accessible version) - GOV.UK

National Licensing Policy Framework for hospitality and leisure sectors:

National Licensing Policy Framework for the hospitality and leisure sectors - GOV.UK

Cumulative impact area

31. The premises is located outside of a cumulative impact area and within the Nunhead Local Town Centre.

32. The policy hours for off licences in local town centres are Monday to Sunday: 11:00 to 00:00.

Climate change implications

33. Following council assembly on 14 July 2021, the council is committed to considering the climate change implications of any decisions.

34. Climate change is not a legal factor in the consideration of a grant of a premises license under the current licensing objectives, however members can make enquiries and request an agreement from applicants to promote the reduction of the impact of climate change that may be caused by the operation of the premises.

35. Examples of such agreements may be:

- Not use single use plastics, such as disposable plastic glasses, when selling alcohol at the premises.
- Encourage patrons not to drive to venues by providing details of public transport on their webpages/tickets.

36. The council's climate change strategy is available at:

https://www.southwark.gov.uk/assets/attach/48607/Climate-Change-Strategy-July-2021-.pdf

Community, equalities (including socio-economic) and health impacts

Community impact statement

37. Each application is required by law to be considered upon its own individual merits with all relevant matters taken into account.

Equalities (including socio-economic) impact statement

38. This report does not result in a policy decision, and each application is required to be considered upon its own individual merits with all relevant matters taken into account. In considering the recommendations of this report, due regard must be given to the public sector equality duty set out in section 149 of the Equality Act 2010. This requires the Council to consider all individuals when carrying out its functions.

39. Importantly, the council must have due regard to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct; advance equality of opportunity and foster good relations between people who have protected characteristics and those who do not. The relevant protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. The public sector equality duty also applies to marriage and civil partnership, but only in relation to the need to eliminate discrimination, harassment, victimisation, or other prohibited conduct.

40. The equalities impact statement for licensing decisions is contained within the Southwark statement of licensing policy 2021 – 2026:

https://www.southwark.gov.uk/business-and-licences/licences/our-licensing-policie

41. The equalities impact assessment is available at: https://moderngov.southwark.gov.uk/documents/s92016/Appendix%20F%20-%20Equalities%20Impact%20Assessment.pdf

Health impact statement

42. Health impacts cannot be considered by law when making decisions under the Licensing Act 2003.

Resource implications

43. A fee of £100.00 has been paid by the applicant company in respect of this application being the statutory fee payable for premises within non-domestic rateable value A.

Consultation

44. Consultation has been carried out on this application in accordance with the provisions of the Licensing Act 2003. A public notice was published in a local newspaper, and similar notices were exhibited outside of the premises for a period of 28 consecutive days.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Interim Director of Law and Governance

45. The sub-committee is asked to determine the application for a premises licence under Section 17 of the Licensing Act 2003.

46. The principles which sub-committee members must apply are set out below.

Principles for making the determination

47. The sub-committee is asked to determine the application for a premises licence under section 17 of the Licensing Act 2003.

48. The principles which sub-committee members must apply are set out below.

49. The general principle is that applications for premises licence applications must be granted unless relevant representations are received. This is subject to the proviso that the applicant has complied with regulations in advertising and submitting the application.

50. Relevant representations are those which:

- Are about the likely effect of the granting of the application on the promotion of the licensing objectives
- Are made by an interested party or responsible authority
- Have not been withdrawn
- Are not, in the opinion of the relevant licensing authority, frivolous or vexatious.

51. If relevant representations are received then the sub-committee must have regard to them, in determining whether it is necessary for the promotion of the licensing objectives to:

- To grant the licence subject to:
    - The conditions mentioned in section 18 (2)(a) modified to such extent as the licensing authority considers necessary for the promotion of the licensing objectives
    - Any condition which must under section 19, 20 or 21 be included in the licence.
- To exclude from the scope of the licence any of the licensable activities to which the application relates.
- To refuse to specify a person in the licence as the premises supervisor.
- To reject the application.

Conditions

52. The sub-committee's discretion is thus limited. It can only modify the conditions put forward by the applicant, or refuse the application, if it is necessary to do so. Conditions must be necessary and proportionate for the promotion of one of the four licensing objectives, and not for any other reason. Conditions must also be within the control of the licensee, and should be worded in a way which is clear, certain, consistent and enforceable.

53. The four licensing objectives are:

- The prevention of crime and disorder
- Public safety
- The prevention of nuisance
- The protection of children from harm.

54. Members should note that each objective is of equal importance. There are no other licensing objectives, and the four objectives are paramount considerations at all times.

55. Conditions will not be necessary if they duplicate a statutory position. Conditions relating to night café and take away aspect of the license must relate to the night time operation of the premises and must not be used to impose conditions which could not be imposed on daytime operators.

56. Members are also referred to the Home Office Revised Guidance issued under section 182 of the Licensing Act 2003 on conditions.

Reasons

57. If the sub-committee determines that it is necessary to modify the conditions, or to refuse the application for a premises licence application, it must give reasons for its decision.

Hearing procedures

58. Subject to the licensing hearing regulations, the licensing committee may determine its own procedures. Key elements of the regulations are that:

- The hearing shall take the form of a discussion led by the authority. Cross examination shall not be permitted unless the authority considered that it is required for it to consider the representations.

- Members of the authority are free to ask any question of any party or other person appearing at the hearing.

- The committee must allow the parties an equal maximum period of time in which to exercise their rights to:

    - Address the authority
    - If given permission by the committee, question any other party.
    - In response to a point which the authority has given notice it will require clarification, give further information in support of their application.

- The committee shall disregard any information given by a party which is not relevant to the particular application before the committee and the licensing objectives.

- The hearing shall be in public, although the committee may exclude the public from all or part of a hearing where it considers that the public interest in doing so outweighs the public interest in the hearing, or that part of the hearing, taking place in private.

- In considering any representations or notice made by a party the authority may take into account documentary or other information produced by a party in support of their application, representations or notice (as applicable) either before the hearing or, with the consent of all the other parties, at the hearing.

59. This matter relates to the determination of an application for a premises licence under Section 17 of the Licensing Act 2003. Regulation 26(1) (a) requires the sub-committee to make its determination at the conclusion of the hearing.

Council's multiple roles and the role of the licensing sub-committee

60. Sub-committee members will note that, in relation to this application, the council has multiple roles. Council officers from various departments have been asked to consider the application from the perspective of the council as authority responsible respectively for environmental health, trading standards, health and safety and as the planning authority.

61. Members should note that the licensing sub-committee is meeting on this occasion solely to perform the role of licensing authority. The sub-committee sits in quasi-judicial capacity, and must act impartially. It must offer a fair and unbiased hearing of the application. In this case, members should disregard the council's broader policy objectives and role as statutory authority in other contexts. Members must direct themselves to making a determination solely based upon the licensing law, guidance and the council's statement of licensing policy.

62. As a quasi-judicial body the licensing sub-committee is required to consider the application on its merits. The sub-committee must take into account only relevant factors, and ignore irrelevant factors. The decision must be based on evidence, that is to say material, which tends logically to show the existence or non-existence of relevant facts, or the likelihood or unlikelihood of the occurrence of some future event, the occurrence of which would be relevant. The licensing sub-committee must give fair consideration to the contentions of all persons entitled to make representations to them.

63. The licensing sub-committee is entitled to consider events outside of the premises if they are relevant, i.e. are properly attributable to the premises being open. The proprietors do not have to be personally responsible for the incidents for the same to be relevant. However, if such events are not properly attributable to the premises being open, then the evidence is not relevant and should be excluded. Guidance is that the licensing authority will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public, living, working or engaged in normal activity in the area concerned.

64. Members will be aware of the council's code of conduct which requires them to declare personal and prejudicial interests. The code applies to members when considering licensing applications. In addition, as a quasi-judicial body, members are required to avoid both actual bias, and the appearance of bias.

65. The sub-committee can only consider matters within the application that have been raised through representations from other persons and responsible authorities. Interested parties must live in the vicinity of the premises. This will be decided on a case-by-case basis.

66. Under the Human Rights Act 1998, the sub-committee needs to consider the balance between the rights of the applicant and those making representations to the application when making their decision. The sub-committee has a duty under section 17 Crime and Disorder Act 1998 when making its decision to do all it can to prevent crime and disorder in the borough.

67. Other persons, responsible authorities and the applicant have the right to appeal the decision of the sub-committee to the magistrates' court within a period of 21 days beginning with the day on which the applicant was notified by the licensing authority of the decision to be appealed against.

Strategic Director of Resources

68. The head of regulatory services has confirmed that the costs of this process over and above the application fee are borne by the service.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Licensing Act 2003 Home Office Revised Guidance to the Act Secondary Regulations Southwark statement of licensing policy Case file	Southwark Licensing, C/O Regulatory Services, 160 Tooley Street, London SE1 2QH	Mrs. Esther Jones Tel: 020 7525 0752

APPENDICES

Name	Title
Appendix A	Copy of the application
Appendix B	Conciliated representation from the Metropolitan Police
Appendix C	Representation from Licensing
Appendix D	List of agreed conditions
Appendix E	Notice of Decision
Appendix F	Map of locality

AUDIT TRAIL

Lead Officer	Aled Richards, Strategic Director Environment, Sustainability and Leisure	
Report Author	Andrew Heron, Principal Licensing Officer	
Version	Final	
Dated	3 September 2026	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	**Comments Sought**	**Comments Included**
Interim Director of Law and Governance	Yes	Yes
Strategic Director of Resources	Yes	Yes
Cabinet Member	No	No
Date final report sent to Constitutional Team		3 September 2026

APPENDIX A

Business - Application for a premises licence to be granted under the Licensing Act 2003

30/07/2026
Business - Application for a premises licence to be granted under the Licensing Act 2003
Ref No. 2610542

Name of Applicant

Please enter the name(s) who is applying for a premises licence under section 17 of the Licensing Act 2003 and am making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

	Mr Jaspal Singh Bajaj

Notes for Guidance

1. Describe the premises, for example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
2. In terms of specific regulated entertainments please note that:

• Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.

• Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.

• Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.

• Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports – defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts – are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.

• Live music: no licence permission is required for:

o a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.

o a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.

o a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.

o a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.

o a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed

500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.

- Recorded Music: no licence permission is required for:
  - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
  - any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
  - any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.
- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
  - any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
  - any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
  - any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
  - any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.

3. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
4. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
5. For example (but not exclusively), where the activity will occur on additional days during the summer months.
6. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
7. Please give timings in 24 hour clock (e.g. 16.00) and only give details for the days of the week when you intend the premises to be used for the activity.
8. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
9. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.
10. Please list here steps you will take to promote all four licensing objectives together.

Business - Application for a premises licence to be granted under the Licensing Act 2003

11. The application form must be signed.
12. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
13. Where there is more than one applicant, each of the applicants or their respective agent must sign the application form.
14. This is the address which we shall use to correspond with you about this application.

15. Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:

A licence may not be held by an individual or an individual in a partnership who is resident in the UK who:

- does not have the right to live and work in the UK; or
- is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.

Any premises licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have an entitlement to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity. They do this in one of two ways: 1) by providing with this application copies or scanned copies of the documents listed below (which do not need to be certified), or 2) by providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service (see below).
Documents which demonstrate entitlement to work in the UK

- An expired or current passport showing the holder, or a person named in the passport as the child of the holder, is a British citizen or a citizen of the UK and Colonies having the right of abode in the UK [please see note below about which sections of the passport to copy].

- An expired or current passport or national identity card showing the holder, or a person named in the passport as the child of the holder, is a national of a European Economic Area country or Switzerland.

- A Registration Certificate or document certifying permanent residence issued by the Home Office to a national of a European Economic Area country or Switzerland.

- A Permanent Residence Card issued by the Home Office to the family member of a national of a European Economic Area country or Switzerland.

- A current Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to the holder indicating that the person named is allowed to stay indefinitely in the UK, or has no time limit on their stay in the UK.

- A current passport endorsed to show that the holder is exempt from immigration control, is allowed to stay indefinitely in the UK, has the right of abode in the UK, or has no time limit on their stay in the UK.

Business - Application for a premises licence to be granted under the Licensing Act 2003

- A current Immigration Status Document issued by the Home Office to the holder with an endorsement indicating that the named person is allowed to stay indefinitely in the UK or has no time limit on their stay in the UK, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.

- A birth or adoption certificate issued in the UK, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.

- A birth or adoption certificate issued in the Channel Islands, the Isle of Man or Ireland when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.

- A certificate of registration or naturalisation as a British citizen, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.

- A current passport endorsed to show that the holder is allowed to stay in the UK and is currently allowed to work and is not subject to a condition preventing the holder from doing work relating to the carrying on of a licensable activity.

- A current Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to the holder which indicates that the named person can currently stay in the UK and is allowed to work relation to the carrying on of a licensable activity.

- A current Residence Card issued by the Home Office to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights or residence.

- A current Immigration Status Document containing a photograph issued by the Home Office to the holder with an endorsement indicating that the named person may stay in the UK, and is allowed to work and is not subject to a condition preventing the holder from doing work relating to the carrying on of a licensable activity when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.

- A Certificate of Application, less than 6 months old, issued by the Home Office under regulation 18(3) or 20(2) of the Immigration (European Economic Area) Regulations 2016, to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence.

- Reasonable evidence that the person has an outstanding application to vary their permission to be in the UK with the Home Office such as the Home Office acknowledgement letter or proof of postage evidence, or reasonable evidence that the person has an appeal or administrative review pending on an immigration decision, such as an appeal or administrative review reference number.

- Reasonable evidence that a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence in exercising treaty rights in the UK including:

o evidence of the applicant's own identity – such as a passport,

o evidence of their relationship with the European Economic Area family member – e.g. a marriage certificate, civil partnership certificate or birth certificate, and

o evidence that the European Economic Area national has a right of permanent residence in the UK or is one of the following if they have been in the UK for more than 3 months:

(i) working e.g. employment contract, wage slips, letter from the employer,

(ii) self-employed e.g. contracts, invoices, or audited accounts with a bank,

(iii) studying e.g. letter from the school, college or university and evidence of sufficient funds; or

(iv) self-sufficient e.g. bank statements.

Family members of European Economic Area nationals who are studying or financially independent must also provide evidence that the European Economic Area national and any family members hold comprehensive sickness insurance in the UK. This can include a private medical insurance policy, an EHIC card or an S1, S2 or S3 form.

Original documents must not be sent to licensing authorities. If the document copied is a passport, a copy of the following pages should be provided:

(i) any page containing the holder's personal details including nationality;
(ii) any page containing the holder's photograph;
(iii) any page containing the holder's signature;
(iv) any page containing the date of expiry; and
(v) any page containing information indicating the holder has permission to enter or remain in the UK and is permitted to work.

If the document is not a passport, a copy of the whole document should be provided.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.

Home Office online right to work checking service

As an alternative to providing a copy of the documents listed above, applicants may demonstrate their right to work by allowing the licensing authority to carry out a check with the Home Office online right to work checking service.

To demonstrate their right to work via the Home Office online right to work checking service, applicants should include in this application their 9-digit share code (provided to them upon accessing the service at https://www.gov.uk/prove-right-to-work) which, along with the applicant's date of birth (provided within this application), will allow the licensing authority to carry out the check.

Business - Application for a premises licence to be granted under the Licensing Act 2003

In order to establish the applicant's right to work, the check will need to indicate that the applicant is allowed to work in the United Kingdom and is not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

An online check will not be possible in all circumstances because not all applicants will have an immigration status that can be checked online. The Home Office online right to work checking service sets out what information and/or documentation applicants will need in order to access the service. Applicants who are unable to obtain a share code from the service should submit copy documents as set out above.

Premises Details

Application for a premises licence to be granted under the Licensing Act 2003

Non-domestic rateable value of premises in order to see your rateable value click here (opens in new window)

£	27500
	Band D and E only applies to premises which uses exclusively or primarily for the supply of alcohol for consumption on the premises
	No

Premises trading name

	Kirkwood Local

Postal address of premises or, if none, ordnance survey map reference or description

Do you have a Southwark postcode?	Yes
Address Line 1	2 KIRKWOOD ROAD
Address Line 2	
Town	LONDON
Post code	SE15 3XX
Ordnance survey map reference	
Description of the location	
Telephone number	[redacted]

Applicant Details

Please select whether you are applying for a premises licence as

Business - Application for a premises licence to be granted under the Licensing Act 2003

	An individual or individuals

If you are applying as an individual or non-individual please select one of the following:-

	I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities

Details of Individual Applicant

Personal Details

Title	Mr
If other, please specify	
Surname	Bajaj
Forenames	Jaspal Singh
Date of birth	[redacted]
I am 18 years old or over	[redacted]
Nationality	[redacted]

Current Address

Street number or Building name	[redacted]
Street Description	[redacted]
Town	[redacted]
County	
Post code	[redacted]

Contact Details

Daytime contact telephone number	[redacted]
Email Address	[redacted]

Where applicable (if demonstrating a right to work via the Home Office online right to work checking service), the 9-digit 'share code' provided to the applicant by that service (please see guidance below)

Please enter	

Business - Application for a premises licence to be granted under the Licensing Act 2003

Note 15: Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:

A licence may not be issued to an individual or an individual in a partnership which is not a limited liability partnership who is resident in the UK who: does not have the right to live and work in the UK; or is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.
Any licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have the right to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

They do this in one of two ways:by providing with this application, copies or scanned copies of the documents which an applicant has provided, to demonstrate their entitlement to work in the UK (which do not need to be certified) as per information published on gov.uk and in guidance.by providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service (see below).
Home Office online right to work checking service.

As an alternative to providing a copy of original documents, applicants may demonstrate their right to work by allowing the licensing authority to carry out a check with the Home Office online right to work checking service.

To demonstrate their right to work via the Home Office online right to work checking service, applicants should include in this application their share code (provided to them upon accessing the service at https://www.gov.uk/prove-right-to-work) which, along with the applicant's date of birth, will allow the licensing authority to carry out the check.

In order to establish the applicant's right to work, the check will need to indicate that the applicant is allowed to work in the United Kingdom and is not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

An online check will not be possible in all circumstances because not all applicants will have an immigration status that can be shared digitally. The Home Office online right to work checking service sets out what information and/or documentation applicants will need in order to access the service. Applicants who are unable to obtain a share code from the service should submit copies of documents as set out above.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.

Do you wish to add a second individual applicant?

	No

Operating Schedule

When do you want the premises licence to start?

Business - Application for a premises licence to be granted under the Licensing Act 2003

If you wish the licence to be valid only for a limited period, when do you want it to end?

General description of premises (see guidance note 1)

	Off Licence and Convenience Store

If 5,000 or more people are expected to attend the premises at any one time please use the drop down below to select the number.

	Less than 5000

Note 1

Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place of consumption of these off-supplies of alcohol, you must include a description of where the place will be and its proximity to the premises.

Operating Schedule part 2

What licensable activities do you intend to carry on from the premises?

	(Please see sections 1 and 14 of the Licensing Act 2003 and schedule 1 and 2 of the Licensing Act 2003)

Provision of regulated entertainment (Please read guidance note 2)

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Provision of late night refreshment

Supply of alcohol

	j) Supply of alcohol

In all cases please complete boxes K, L and M.

J - Supply of Alcohol

Will the supply of alcohol be for consumption (Please read guidance note 8)

	Off the premises

Standard days and timings for Supply of alcohol (Please read guidance note 7)

Day	Start	Finish
Mon	00:00	00:00
Tues	00:00	00:00
Wed	00:00	00:00
Thur	00:00	00:00
Fri	00:00	00:00
Sat	00:00	00:00
Sun	00:00	00:00

State any seasonal variations for the supply of alcohol (Please read guidance 5)

	None

Non standard timings. Where you intend to use the premises for the supply of alcohol at different times to those listed. Please list, (Please read guidance note 6)

Business - Application for a premises licence to be granted under the Licensing Act 2003

	None

Please download and then upload the consent form completed by the designated proposed premises supervisor

	[redacted]

5. For example (but not exclusively), where the activity will occur on additional days during the summer months.

6. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.

7. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.

8. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'.
If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.

Premises Supervisor

State the name and details of the individual whom you wish to specify on the licence as the designated premises supervisor (Please see declaration about the entitlement to work in the check list at the end of the form)

Full name of proposed designated premises supervisor

First names	Jaspal Singh
Surname	Bajaj

DOB

Date Of Birth	[redacted]

Address of proposed designated premises supervisor

Street number or Building name	[redacted]
Street Description	[redacted]
Town	[redacted]
County	
Post code	[redacted]

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Personal licence number of proposed designated premises supervisor, if any,

Personal licence number (if known)	[redacted]
Issuing authority (if known)	London Borough of Hillingdon

K

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (Please read guidance note 9)

	None

9. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.

L - Hours premises are open to public

5. For example (but not exclusively), where the activity will occur on additional days during the summer months.

6. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.

7. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend
the premises to be used for the activity.

Hours premises are open to the public (standard timings Please read guidance note 7)

Day	Start	Finish
Mon	00:00	00:00
Tues	00:00	00:00
Wed	00:00	00:00
Thur	00:00	00:00
Fri	00:00	00:00
Sat	00:00	00:00
Sun	00:00	00:00

Business - Application for a premises licence to be granted under the Licensing Act 2003

State any seasonal variations (Please read guidance note 5)

	None

Non standard timings. Where you intend to use the premises to be open to the public at different times from those listed. Please list, (Please read guidance note 6)

	None

M - Steps to promote four licencing objectives

a) General - all four licensing objectives (b,c,d,e) (Please read guidance note 10)

	1. Challenge 25 policy to be in place at all times 2. CCTV to be installed and 31 days recoding system staff trained to download images when required 3. All staff to be trained in responsible alcohol retailing

b) the prevention of crime and disorder

	1. A digital CCTV system shall be installed incorporating recording and viewing facilities. Any recording shall be retained and stored in a suitable and secure manner for a minimum of 31 days. 2. The CCTV coverage shall include coverage of all public entrances and exits from the premises; the area directly in front of the entrance to the premises; the till area and all the areas where alcohol is stored and displayed. 3. The CCTV system shall be installed to ensure the quality of the recordings and recorded images and a complete audit trail maintained. 4. The CCTV system shall comply with all other essential legislation and in particular that signs informing of the CCTV recording are prominently displayed. 5. The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity. 6. All staff on duty are to be trained in the use of the CCTV viewing facility so that Police or Local Authority officers can view the images upon immediate request. 7. There must be someone at the premises who can download the images and provide a copy recording or a request by Police or Local Authority officer within no later than 48 hours of such request. 8. The premises licence holder shall not purchase any goods from door-to-door sellers. 9. The premises licence holder shall ensure all receipts for goods brought include the following details: i. Seller's name and address ii. Seller's company details, if applicable iii. Seller's VAT details, if applicable.

Business - Application for a premises licence to be granted under the Licensing Act 2003

	10. Invoices for all alcohol, tobacco and vape products to be made available immediately when requested by council officers or Police Officers. 11. All staff employed at the premises will have UK right to work status checked, once passed that stage they shall be offered employment. 12. A suitable intruder alarm complete with panic button shall be fitted and maintained. 14. An incident log shall be kept at the premises, and made available for Inspection on request to an authorised officer of the council or the Police, which will record the following: (a) all crimes reported to the venue (b) all ejections of patrons (c) any complaints received (d) any incidents of disorder (e) any faults in the CCTV system (f) any refusal of the sale of alcohol (g) any visit by a relevant authority or emergency service. 15. Staff training must be documented and based on legislation and operating procedures. All training shall be signed and dated, and a copy of such records will be available for inspection by Police and local authority enforcement officers. 16. A personal licence holder shall be present on the premises whenever alcohol is available for sale 17. That the shop shall be manned by two members of staff at all times 18. Previous management who owned this business or had any involvement Mr Tuncay Telli shall not be allowed to enter the property, they shall be banned from the premises.

c) public safety

	1. Fire exit signs displayed 2. CCTV working at all times

d) the prevention of public nuisance

	1. Notice displayed asking customers to leave quietly from premises also customers will be told in person to leave quietly and not to disturb the local neighbourhood 2. Strict policy in place to tell all staff not to serve alcohol to drunks at all 3. Appropriate signage will be displayed, in prominent position informing customers they are being recorded on CCTV

e) the protection of children from harm

Business - Application for a premises licence to be granted under the Licensing Act 2003

	1. A challenge 25 policy will be in force, where any person looking under the age of 25 shall be asked to prove their age when attempting to purchase alcohol and signs to this effect will be displayed at the premises. Challenge 25 posters displayed where alcohol is sold. 2. The only acceptable ID will be those with photographic identification documents, including passport, photo-card, driving license or proof of age card bearing the PASS hologram. 3. An refusal book shall be kept at the premises and updated as and when required, and made available for inspection on request to an Licensing Officer, Police or other responsible authority. 4. A sign stating "No proof of age – No sale" shall be displayed at the point of sale. 5. No more than two children shall be allowed on the premises at any time

Guidance note 10

Please list here steps you will take to promote all four licensing objectives together.

Please upload a plan of the premises

	[redacted]

Please upload any additional information i.e. risk assessments

Checklist

	I have enclosed the plan of the premises. I understand that if I do not comply with the above requirements my application will be rejected. I understand that I must now advertise my application (In the local paper within 14 days of applying

Home Office Declaration

Please tick to indicate agreement

	I am not a company or limited liability partnership

Proof of Entitlement to work in the UK

Business - Application for a premises licence to be granted under the Licensing Act 2003

Please upload your proof of entitlement to work in the UK or share code issued by the Home Office online right to work checking service. (Please see guidance below)

	[redacted]

Note 15: Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:

A licence may not be issued to an individual or an individual in a partnership which is not a limited liability partnership who is resident in the UK who: does not have the right to live and work in the UK; or is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.
Any licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have the right to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

They do this in one of two ways:by providing with this application, copies or scanned copies of the documents which an applicant has provided, to demonstrate their entitlement to work in the UK (which do not need to be certified) as per information published on gov.uk and in guidance.by providing their 'share code' to enable the licensing authority to carry out a check using the Home Office online right to work checking service (see below).
Home Office online right to work checking service.

As an alternative to providing a copy of original documents, applicants may demonstrate their right to work by allowing the licensing authority to carry out a check with the Home Office online right to work checking service.

To demonstrate their right to work via the Home Office online right to work checking service, applicants should include in this application their share code (provided to them upon accessing the service at https://www.gov.uk/prove-right-to-work) which, along with the applicant's date of birth, will allow the licensing authority to carry out the check.

In order to establish the applicant's right to work, the check will need to indicate that the applicant is allowed to work in the United Kingdom and is not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity.

An online check will not be possible in all circumstances because not all applicants will have an immigration status that can be shared digitally. The Home Office online right to work checking service sets out what information and/or documentation applicants will need in order to access the service. Applicants who are unable to obtain a share code from the service should submit copies of documents as set out above.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.

Business - Application for a premises licence to be granted under the Licensing Act 2003

Declaration

[Applicable to individual applicants only, including those in a partnership which is not a limited liability partnership]

I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work relating to the carrying on of a licensable activity) and that my licence will become invalid if I cease to be entitled to live and work in the UK.

The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work.

I/We hereby declare the information provided is true and accurate.

I agree to the above statement

	Yes
PaymentDescription	[redacted]
PaymentAmountInMinorUnits	[redacted]
AuthCode	[redacted]
LicenceReference	[redacted]
PaymentContactEmail	[redacted]

Please provide name of applicant (the current premises licence holder) or applicant's solicitor or other duly authorised agent (please read guidance note 12). If completing on behalf of the applicant, please state in what capacity.

Full name	Manpreet Singh Kapoor
Date (DD/MM/YYYY)	30/07/2026
Capacity	Agent

Where the premises licence is jointly held, enter the 2nd applicant (the current premises licence holder) or 2nd applicant's solicitor or other authorised agent (guidance note 13). If completing on behalf of the applicant state in what capacity

Full name	
Date (DD/MM/YYYY)	30/07/2026
Capacity	

Business - Application for a premises licence to be granted under the Licensing Act 2003

Contact name (where not previously given) an address for correspondence associated with this application (please read guidance note 14)

Contact name and address for correspondence	[redacted]
Telephone No.	[redacted]
If you prefer us to correspond with you by e-mail, your email address (optional)	[redacted]

GUIDANCE NOTES

12. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.

13. Where there is more than one applicant, each of the applicants or their respective agents must sign the application form.

14. This is the address which we shall use to correspond with you about this application.

IT IS AN OFFENCE, UNDER SECTION 158 OF THE LICENSING ACT 2003, TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. THOSE WHO MAKE A FALSE STATEMENT MAY BE LIABLE ON SUMMARY CONVICTION TO A FINE OF ANY AMOUNT.

IT IS AN OFFENCE UNDER SECTION 24B OF THE IMMIGRATION ACT 1971 FOR A PERSON TO WORK WHEN THEY KNOW, OR HAVE REASONABLE CAUSE TO BELIEVE, THAT THEY ARE DISQUALIFIED FROM DOING SO BY REASON OF THEIR IMMIGRATION STATUS. THOSE WHO EMPLOY AN ADULT WITHOUT LEAVE OR WHO IS SUBJECT TO CONDITIONS AS TO EMPLOYMENT WILL BE LIABLE TO A CIVIL PENALTY UNDER SECTION 15 OF THE IMMIGRATION, ASYLUM AND NATIONALITY ACT 2006 AND PURSUANT TO SECTION 21 OF THE SAME ACT, WILL BE COMMITTING AN OFFENCE WHERE THEY DO SO IN THE KNOWLEDGE, OR WITH REASONABLE CAUSE TO BELIEVE, THAT THE EMPLOYEE IS DISQUALIFIED.

Once you complete form you will be redirected to payments and won't be able to return back.

The information you provide will be used fairly and lawfully and Southwark Council will not knowingly do anything which may lead to a breach of the Data Protection Act 1998.

APPENDIX B

The Licensing Unit
Floor 3
160 Tooley Street
London
SE1 2QH

Metropolitan Police Service
Licensing Office
Southwark Police Station,
323 Borough High Street,
LONDON,
SE1 1JL

Email: MPSLicensingSector4@met.police.uk
Ref : 2610542

Date: **04/08/2026**

Re:Kirkwood Local 2 Kirkwood road SE15 3XX

Dear Sir/Madam,

Police are in possession of an application from the above for a New Premises Licence for the supply of alcohol off sales. The application states the venue is to operate as an Off Licence and Convenience Store. This application seeks operation times of 24hrs however the Southwark statement of licensing policy states the closing time for such a venue is 2300hrs daily. The operating hours requested are as follows

Open to the Public
Mon-Sun-0000hrs-0000hrs

Supply of alcohol off sales
Mon-Sun-0000hrs-0000hrs

.

The premises is located within a residential area and was recently the subject of a premises licence review initiated by Southwark Council's Trading Standards Team. As a result of that review, the premises licence was revoked following evidence of the premises' involvement in illegal activities.
Whilst the current application seeks to distinguish itself from the previous premises licence holder, it fails to provide sufficient justification as to why a premises licence with operating hours significantly beyond those set out in the Southwark Statement of Licensing Policy (SSOLP) should be granted at the first application stage. The Metropolitan Police Service considers that departures from policy hours should generally be supported by a demonstrable and positive operating history. No such history has been provided in respect of either the premises or the applicant.
The applicant has proposed a number of control measures intended to promote the licensing objectives and, as with any application, these are welcomed. However, the

measures offered do not exceed what would ordinarily be expected for an application operating within policy hours. Furthermore, they do not adequately address the concerns of the Metropolitan Police Service and Southwark Council regarding the reduction of alcohol-related anti-social behaviour, street drinking, and associated nuisance within the locality.
In the absence of exceptional circumstances, a robust operating history, or enhanced measures capable of mitigating the risks associated with extended trading hours, the Police remain concerned that granting the application would undermine all the licensing objectives in particular that of prevention of crime and disorder

The Police object to this application as it is believed that if granted in its current format it would have a negative impact on the licensing objectives in particular that of prevention of crime and disorder. The reasoning behind this objection is that the requested operating hours exceed that recommended in The Southwark Statement of Licensing policy.

Yours Sincerely

Mark Lynch Pc2245CO Licensing officer
Central Licensing Sector 4
Central South Bcu **Southwark-Lambeth Licensing Team**
Metropolitan Police Service
[redacted]
Lambeth **Southwark**

From: [redacted]
Sent: Thursday, August 20, 2026 10:10:17 am
To: [redacted]
Subject: FW: Kirkwood Local 2 Kirkwood road SE15 3XX ref 2610542

Good Morning

In view of the applicant and Police agreeing to the following amended operating times and additional conditions to be applied to the licence should it be granted ,Police would like to withdraw their representation

Open to the public

Mon–Sun: 06:00hrs – 00:00hrs

Supply of alcohol off sales

Mon–Sun: 06:00hrs – 00:00hrs

1. Beers, lagers, and ciders sold at the premises should not exceed 6.0% alcohol volume apart from Guiness Foreign Extra Stout and Dragon Stout.

2. There shall be a personal licence holder at the premises at all times when licensable activities are taking place.

3. Spirits (with the exception of spirit mixers and pre-mixed spirit drinks) shall be located behind the counter.

Kind regards

Mark Lynch Pc2245CO Licensing officer

Central Licensing Sector 4

Central South Bcu Southwark-Lambeth Licensing Team

Metropolitan Police Service

[redacted]

[redacted]

[redacted]

Lambeth Southwark

From: Manpreet Kapoor <[redacted]
Sent: 13 August 2026 14:32
To: [redacted]
Subject: RE: Kirkwood Local 2 Kirkwood road SE15 3XX ref 2610542

Dear Mark

We are happy to amend the alcohol hours so they are in line with Southwark Licensing hours, our new proposed licensing hours are: Monday – Sunday: 06:00 – 00:00.

We also propose additional conditions to the ones already on the application.

1. Beers, lagers, and ciders sold at the premises should not exceed 6.0% alcohol volume apart from Guiness Foreign Extra Stout and Dragon Stout.
2. There shall be a personal licence holder at the premises at all times when licensable activities are taking place.
3. Spirits (with the exception of spirit mixers and pre-mixed spirit drinks) shall be located behind the counter

We would be happy to included any additional conditions you may wish to include.

I have also included a solicitors letter confirming the sale of business and lease documents have started between the previous owner and Mr Bajaj.

Kind Regards

Manpreet S Kapoor BA (Hons)

Licensing Consultant,[redacted]

[redacted]

[redacted]

[redacted]

APPENDIX C

Licensing Memo

To: Mr Jaspal Singh Bajaj (Manpreet Singh Kapoor)

From: Ola Owojori – Licensing Authority as Responsible Authority

cc: Andrew Heron (Case Officer)

Date: 18 August 2026

Re: Licensing Authority Representation – [Kirkwood Local, 2 Kirkwood Road London SE15 3XX - 889911]

As a responsible authority under section 13(4) of the Licensing Act 2003 as amended under the Police and Social Responsibility Act 2011, the Licensing Authority has considered your application and the Authority has concerns in relation to this application and how the premises would promote the following Licensing Objectives:

- Prevention of public nuisance and
- Prevention of crime and disorder

1. Application

The premises are operated as a convenience store and the hours sought are detailed below.

Supply of alcohol (Off the premises)

Original hours	Revised hours
Monday – Sunday 00:00 - 00:00 hours	Monday – Sunday 06:00 - 00:00 hours

Hours the premises are open to the public
Monday – Sunday 00:00 – 00:00 hours

2. The concerns of the Licensing Authority

The Licensing Authority is submitting this representation due to the following concerns:

History of the Premises

The premises are currently operating under the authority of an existing premises licence, which remains in force pending the determination of an appeal against the Licensing Sub-Committee's decision to revoke that licence following a review.

The Licensing Sub-Committee was satisfied that there had been multiple serious breaches of the licensing objectives during the period in which the current licence holder and Designated Premises Supervisor (DPS) was responsible for the management of the premises. It is unclear whether the existing licence holder will continue to have any direct or indirect involvement in the day-to-day operation and management of the premises.

As the future management arrangements of the premises remain unclear, concerns remain as to whether the issues identified during the review process will not happen again.

Hours

The revised hours the applicant are seeking are beyond the hours recommended in the Council's Statement of Licensing Policy (SoLP) for off licences in local town centres, which are 11:00 – 00:00 hours Monday to Sunday.

The surrounding area is mixed residential and commercial in nature, but Kirkwood Road is residential. A convenience store has been in operation at the address prior to the adoption of the Licensing Act 2003.

However, the applicant has not provided any substantive evidence to support the assertion that there is sufficient demand to justify the commencement of alcohol sales from 06:00 hours.

Insufficient information in the applicant's operating schedule

According to paragraph 129 of the Council's SoLP, applicants for licences incorporating hours that fall outside of the guidance offered are expected to explain fully within their application the arrangements they intend to put in place:

- to ensure that the operating schedule specifies detailed measures to mitigate against crime, disorder and public nuisance.:

The applicant has proposed mitigating measures within their operating schedule to promote the licensing objectives outlined above. However, the Licensing Authority is concerned that the proposed 24-hour opening times may encourage noncompliance during the period that sale of alcohol is not authorised.

According to paragraphs 140 of the Council's SoLP, the Authority expects applicants to have made relevant enquiries about the local area and prepare their operating schedule on the basis of a risk assessment of the potential sources of crime and disorder associated with the premises operation. The operating schedule should demonstrate an understanding of the level of risk of crime and disorder and include positive proposals to manage any potential risk which may include but not limited to the following:

1) Anti-social behaviour.

2) Public drunkenness.
3) Underage drinking.
4) Trafficking and illegal workers.
5) Counterfeit goods.
6) Non-duty paid goods and tax evasion.

Off licences also have the potential to cause street drinking, and individuals that engage in street drinking are vulnerable individuals who sometimes engage in street begging which causes distress to members of the public.

3. Conclusion

The application has the potential to exacerbate public nuisance associated with street drinking and anti-social behaviour in the area. The Authority is also concerned with the following

- The proposed licensable hours
- The likelihood of non-compliance if the premises remains open at the end of permitted hours for sale of alcohol.
- Any involvement of the existing licence holder in the operation of the premises

However, should the Committee by minded to grant the application, the Licensing Authority will recommend the application is granted to align with the Policy hours which are 11:00 – 00:00 hours Monday to Sunday and the additional conditions below are attached to the premises licence.

Conditions

1. All tills shall automatically prompt staff to ask for age verification identification when presented with an alcohol sale.
2. Outside of the hours authorised for the sale of alcohol and whilst the premises are open to the public, the licence holder shall ensure that all alcohol within the premises is secured behind locked grilles, screens or locked cabinet doors so as to prevent access to the alcohol by customers.
3. No sale of white cider in bottles above 750ml.
4. No sale of spirits in bottles less than 50 ml
5. Tuncay Telli shall not be involved, either directly or indirectly, in the management, operation or day to day running of the premises in any capacity.

From: Manpreet Kapoor <[redacted]
Sent: Thursday, August 20, 2026 12:54 PM
To: Owojori, Ola <[redacted]
[redacted]
Subject: RE: Kirkwood Local 2 Kirkwood road SE15 3XX ref 2610542

Dear Ola

We are happy to accept the new alcohol hours Monday – Sunday: 06:00 – 00:00 along with the proposed additional conditions.

Kind Regards

Manpreet S Kapoor BA (Hons)
Licensing Consultant, [redacted]

[redacted]

[redacted]
[redacted]

From: Owojori, Ola [redacted]
Sent: 20 August 2026 10:37
To: [redacted]
[redacted]
Subject: FW: Kirkwood Local 2 Kirkwood road SE15 3XX ref 2610542

Dear Manpreet Kapoor,

Thank you for letting me know the hours and conditions that have been agreed with the Police. I attached my representation for your consideration, please let me know whether you are agreeable to the recommended policy hours and the additional conditions proposed.

I look forward to hearing from you as soon as possible.

Kind regards

Ola Owojori
Principal Licensing Officer
Southwark Council | Licensing | Regulatory Services
3rd Floor, Hub 1 | PO Box 64529 | London | SE1P 5LX
[redacted]

APPENDIX D

Conditions agreed with the Police:

1. Beers, lagers, and ciders sold at the premises should not exceed 6.0% alcohol volume apart from Guiness Foreign Extra Stout and Dragon Stout;

2. There shall be a personal licence holder at the premises at all times when licensable activities are taking place;

3. Spirits (with the exception of spirit mixers and pre-mixed spirit drinks) shall be located behind the counter.

Conditions offered in the application:

1. A digital CCTV system shall be installed incorporating recording and viewing facilities. Any recording shall be retained and stored in a suitable and secure manner for a minimum of 31 days;

2. The CCTV coverage shall include coverage of all public entrances and exits from the premises, the area directly in front of the entrance to the premises; the till area and all the areas where alcohol is stored and displayed;

3. The CCTV system shall be installed to ensure the quality of the recordings and recorded images and a complete audit trail maintained;

4. The CCTV system shall comply with all other essential legislation and in particular that signs informing of the CCTV recording are prominently displayed;

5. The CCTV system will be maintained and fully operational throughout the hours that the premises are open for any licensable activity;

6. All staff on duty are to be trained in the use of the CCTV viewing facility so that Police or Local Authority officers can view the images upon immediate request;

7. There must be someone at the premises who can download the images and provide a cop recording or a request by Police or Local Authority officer within no later than 48 hours of such request;

8. The premises licence holder shall not purchase any goods from door-to-door sellers.

9. The premises licence holder shall ensure all receipts for goods brought include the following details:
    i. Seller's name and address
    ii. Seller's company details, if applicable
    iii. Seller's VAT details, if applicable.

10. Invoices for all alcohol, tobacco and vape products to be made available immediately when requested by council officers or Police Officers;

11. All staff employed at the premises will have UK right to work status checked, once passed that stage they shall be offered employment;

12. A suitable intruder alarm complete with panic button shall be fitted and maintained;

13. An incident log shall be kept at the premises, and made available for Inspection on request to an authorised officer of the council or the Police, which will record the following:
    (a) all crimes reported to the venue
    (b) all ejections of patrons
    (c) any complaints received
    (d) any incidents of disorder
    (e) any faults in the CCTV system
    (f) any refusal of the sale of alcohol
    (g) any visit by a relevant authority or emergency service

14. Staff training must be documented and based on legislation and operating procedures. All training shall be signed and dated, and a copy of such records will be available for inspection by Police and local authority enforcement officers;

15. A personal licence holder shall be present on the premises whenever alcohol is available for sale;

16. That the shop shall be manned by two members of staff at all times;

17. Previous management who owned this business or had any involvement Mr Tuncay Telli shall not be allowed to enter the property, they shall be banned from the premises;

18. Notice displayed asking customers to leave quietly from premises also customers will be told in person to leave quietly and not to disturb the local neighbourhood;

19. Strict policy in place to tell all staff not to serve alcohol to drunks at all;

20. Appropriate signage will be displayed, in prominent position informing customers they are being recorded on CCTV;

21. A challenge 25 policy will be in force, where any person looking under the age of 25 shall be asked to prove their age when attempting to purchase alcohol and signs to this effect will be displayed at the premises. Challenge 25 posters displayed where alcohol is sold;

22. The only acceptable ID will be those with photographic identification documents, including passport, photo-card, driving license or proof of age card bearing the PASS hologram.

23. A refusal book shall be kept at the premises and updated as and when required, and made available for inspection on request to an Licensing Officer, Police or other responsible authority;

24. A sign stating “No proof of age – No sale” shall be displayed at the point of sale;

25. No more than two children shall be allowed on the premises at any time;

Southwark Council

APPENDIX E

NOTICE OF DECISION

LICENSING SUB-COMMITTEE – 2 JUNE 2026

SECTION 51 LICENSING ACT 2003: NUNHEAD EXPRESS (ALSO KNOWN AS NISA), 2 KIRKWOOD ROAD, LONDON SE15 3XX

Decision

That the council's licensing sub-committee, having considered an application made under Section 51 of the Licensing Act 2003 submitted by Trading Standards for the review of the premises licence issued in respect of Nunhead Express (Also Known as Nisa), 2 Kirkwood Road, London SE15 3XX having had regard to all relevant representations has decided to revoke the premises licence.

Reasons

This was an application made by trading Ssandards in respect of the premises licence to Nunhead Express (Also Known as Nisa), 2 Kirkwood Road, London SE15.

The licensing sub-committee heard from the licensing officer who presented his report. He explained the application had been postponed by the sub-committee to allow the licence holder to obtain legal representation. The officer was asked whether there was a representative from the Nisa brand was present and it was confirmed that the premises licence holder was no longer in business with Nisa and the shop had been de-branded due to the trading standards review process.

The licensing sub-committee heard from the officer from trading standards, the applicant for the review, who submitted the application in respect of all four of the licensing objectives. The officer clarified several details in the application and addressed matters disputed by the licence holder in the supporting documentary evidence served the day before.

The trading standards officer questioned the veracity of supplier letters that had been provided by the licence holder's representative. Four letters had been provided by Prime Cash and Carry London Limited, EMP Wholesale Ltd, QDOWA Limited and Saj Trade Limited. The wording in each of the letters appeared very similar and in some, the wording was identical (e.g. Prime Cash and Carry London Limited and EMP Wholesale Ltd).

It was the officer's impression that a template had been provided to the companies. None of the letters were dated. EMP Wholesale Ltd and Saj Trade Limited, although two separate companies, had the same contact telephone number. Also, rather than provide the registered company address, the Prime Cash and Cash London Limited letter provided a trading address, suggesting these were not standard company letters, but letters the licensee may have asked them to produce.

The officer further explained under the Tobacco Products and Nicotine Inhaling Products (Amendment) (EU Exit) Regulations 2020 the ban on single use vapes came into force on 1 June 2025, yet the lead in period for the ban was significant, particularly considering the requirements for new products came into force on 1 January 2021. Reputable companies were fully aware of the requirements, so it was highly strange reputable companies had provided customers in the full knowledge in January 2021 the ban was imminent and stranger still, they had yet to replace stock from its retailers in July 2025.

The licensing sub-committee heard from the Metropolitan Police Service who supported the review application. The police raised serious concerns about the management and the licensee's suitability to run the premises. Openly selling illegal cigarettes, tobacco, and vapes, demonstrated a clear and deliberate disregard for the law. The police also discovered several small snap bags containing cannabis behind the counter, a snap bag containing cannabis in the storeroom that was priced and ready to sell. The snap bags were associated with class A and class B drugs and demonstrated the sale and supply of illegal drugs. In addition, over 100 nitrous oxide canisters were in the premises. The officer stated that nitrous oxide was a commonly used illegal recreational drug and the quantity stored in small supermarket suggested misuse and unlawful intent.

The licensee had been offered a police conditional caution for the drug offences for the possession with intent to supply class B drugs which was refused and the Police were therefore, seeking to prosecute the offences (crime report 01/7384746/26 refers)

The licensing sub-committee heard from the officer representing licensing as a responsible authority who supported the application for review based on the findings of trading standards and due to the serious and persistent nature of the offences, suggested that the premises licence issued in respect of the premises be revoked.

The licensing sub-committee heard from the representative for the premises who informed the members that the statement included in the agenda papers had been drafted by the previous licensing agent and it was not accurate and it was agreed that it would be disregarded.

The licence holder was the sole director of the company Nunhead Express. He initially had been the company secretary in 2017 and then took over the business as director in April 2021. He had been employed in the licensing trade for in excess of 20 years. Prior to 2025 the licensee had passed all inspections undertaken by licensing, police and the council's food safety team. There had never been an issue with underage sales and successfully passed at least four test purchases. He was unaware of any complaints made in connection with the premises.

The licence holder employed nine staff, which included himself. One other member of staff had a personal licence. It was unintentional that there was no personal licence was present during the inspection on 10 July 2025. Due to unforeseen circumstances, the other personal licence holder had failed to turn up to work that day. As a result, an additional two members of staff were in the process of obtaining personal licences.

Concerning the non-compliance, the licence holder accepted mistakes had been made for which he apologised. Lessons had been learnt and he assured the sub-committee there would be no repeat and was determined to be more vigilant in the future. However, the licence holder continued to dispute a number of points.

It was disputed that a covert test purchase took place on 20 June 2025 and any non-duty paid imported cigarettes on the premises were for personal use only.

Concerning the matters raised on 10 July 2025, he contended that the illicit vapes were all in the staff only area and were waiting to be collected by various reps over a period of months. Letters had been provided from the vape suppliers confirmed the position regarding the vapes and the return of products. It was denied that they vapes were for sale.

The illicit tobacco was located in the staff area only and was for the personal use of staff. A box of singles was ordinarily kept in the licence holder's office. These cigarettes had been provided by friends and customers who had been abroad and didn't want them. It was denied that single cigarettes were being sold. To prevent a re-occurrence of the situation, staff had been instructed to never break packets into singles.

It was also suggested that no conversation took place with trading standards regarding product labels not being in English. However, to ensure there was no further issue with product labels, the licence holder refused to purchase items from the wholesales unless items were correctly labelled. Regardless, whenever the licence holder met with officers, they were offered all supporting documentation, which had not accepted by them.

Credit was only ever permitted to a regular customer purchasing essential items only. No credit was ever permitted on non-essential items such as cigarettes or alcohol, which had to be bought in full at the point of sale.

The cannabis in the office had been given to the licensee some time previously. He was unable to explain why he still hadn't disposed of it.

The CBD items had been obtained for a regular supplier and the licensee mistakenly believed that since they didn't contain THC, they were legal to sale. Customers also would specifically requested Viagra Gold Honey although it was unclear how customers would be aware that it was sold, since it was not advertised, nor were the products displayed for sale in the shop. He had been unaware they were unlawful in the UK and he had not purchased them again since July 2025.

The nitrous oxide was used for catering supplies to customers. It was a brand his customers didn't like. The licence holder had arranged for it to be returned to the supplier and waiting to be reimbursed before doing so.

The licence holder stated was also unaware of the requirement to display the licence in the premises.

In all the meetings the licence holder had with trading standards, he had offered documentation to officers and on each occasion, it was declined.

The representative for the premises concluded that the sub-committee should do no more than an appropriate and proportionate to address trading standards and police's concerns and suggested the licensing objectives could be properly promoted by a modification of the licence.

This was a review application made by the trading standards in respect of Nunhead Express (also Known as Nisa), 2 Kirkwood Road, London SE15 3XX.

The premises licence holder had been employed in the licence trade for in excess of 20 years during which time he had gained considerable experience, having operated several other licensed premises in the past including: Centre Supermarket in E8 (2004-2013) where he was the owner and DPS; London Food Centre 2013-15 where he was director and manager; Costcutter MH Limited where he was a manager (2015-2017). In July 2017 he became the owner and DPS of Nunhead Express (also Known as Nisa). It was claimed by the licence holder there had been no enforcement action against him in respect of any of these premises.

With this in mind, the sub-committee found the catalogue of offences and non-compliance identified during the investigation unacceptable for a businessman that held himself to be so experienced. The sub-committee unanimously preferred the evidence from the Applicant and responsible authorities and took the view that licence holder excuses demonstrated an overall systematic failure of the management of the premises.

In determining this review application, the Licensing Sub-Committee makes no finding of guilt in respect of any criminal offences but on the balance of probabilities, makes a number of findings of non-compliance with legislation that undermines the promotion of the crime prevention objective (paragraph 11.24, s.182 Guidance):

20 June 2025
A covert test purchase for illicit tobacco was conducted at the premises which showed an offence under Tobacco and Related Products Regulations 2016 and the Trade Marks Act 1994. The licence holder disputed that this occurred on the basis that no evidence had been produced. The sub-committee was unhappy there was any direct evidence regarding the inspection but noted on page 3 of Trading Standards additional evidence a photograph of an evidence bag containing "1 x 20 Marlboro Touch, £5 cash", seized 20/06/2025, 16:05 from Nisa Local, 2 Kirkwood Road".

10 July 2025
Of note, no personal licence holder was present when trading standards and police officers attended the premises on this date and despite this, alcohol was displayed for sale. Further still, a sale of alcohol took place in the presence officers. This was a breach of condition 336 of the premises licence that no personal licence holder shall be present on premises when alcohol was available for sale. The licence holder explained that this was due to unforeseen circumstances. The sub-committee was surprised an employee who had not been fully trained, had not been informed that he had no authority to make any sale of alcohol (in the absence of either personal licence holder), which should have been a fundamental part of training that should be given the first day of employment for all staff.

The sub-committee also found there was a significant number of illicit vapes, pouches of illicit hand rolling tobacco and illicit packets of cigarettes that were seized by officers. These amounted to offences contrary to Regulation 48 Tobacco and Related Products Regulations

2016, Standardised Packaging of Tobacco Products Regulations 2015 and the Environmental Protection (Single-Use Vapes) (England) Regulations 2024. Knowingly keeping illicit non-duty paid tobacco on the premise was an offence contrary to s.144 Licensing Act 2003. Whether the tobacco was for personal use or not, it was a strict liability offence for such items being on the premises.

A snap bag of cannabis (class B drug) was found in the staff room and two snap bags of hashish were found by the till contrary to s.5(1) and s.5(3) Misuse of Drugs Act 1971. No reasonable businessman would possess Class B drugs on a business premises, and no satisfactory explanation was given regarding its presence.

There large number of nitrous oxide cannisters indicated to the police that the premises was concerned in the offer to supply nitrous oxide (class C drug) contrary to Section 4(3)(c) of the Misuse of Drugs Act 1971.The sub-committee were unimpressed with the explanation provided that until payment from the supplier had been received, the cannisters would not be returned to them. This was an argument with no foreseeable conclusion. On the balance of probabilities, the sub-committee found the police evidence preferable; the number of cannisters gave the impression that nitrous oxide was being supplied to customers for illegal purposes.

In view of the wide range of potential offences, the sub-committee was also satisfied on a balance of probabilities, customers were able to obtain credit for the purchase of all goods, including alcohol in breach of condition 127 of the premises licence. On page 13 of Trading Standards' additional evidence appeared to be a running total of credit provided to a customer, which included £2.49 for balloons. Balloons could not be considered as an essential item. Members of the sub-committee concluded that the assertion credit was provided for essential items was therefore not entirely truthfully.

The licence holder and his legal representative suggested to the sub-committee that since July 2025 the compliance procedures within the business had been strengthened in that staff had been retrained on age restricted sales, Challenge 25 was implemented, refusal logs were maintained and strict stock-checking and record-keeping had been introduced on the including regular internal audits in addition to supplier verification. Since July 2025 the had been no further incidents of no further non-compliance.

14 July 2025
Failure to display the premises licence contrary to Section 57 of the Licensing Act 2003. The licence holder claimed he was unaware of the requirement to display the licence in the premises. Given he has worked in the licensing industry for more than 20 years, the sub-committee was sceptical with this assertion.

The retail price for Labubu dolls generally range between £15-£50. The licensee stated that he purchased the dolls for £6 plus VAT (as detailed in the invoice on page 135 of the agenda). He sold each doll for £6, being the same price he purchased them for. This was less than the recommended retail price, suggesting he was aware or at least must have been mindful they were not legitimate items. This also amounted to an offence of displaying counterfeit Labubu toys was a Breach of Toys (Safety) Regulations 2011 and Trade Marks Act 1994.

Further, the Perla (7.1% ABV) beer cans did not appear to comply with the Food Information Regulations 2014.

The licence holder and his legal representative suggested to the sub-committee that since July 2025 there had been no further incidents of non-compliance and the compliance procedures within the business had been strengthened in that staff had been retrained on age restricted sales, Challenge 25 was implemented, refusal logs were maintained and strict stock-checking and record-keeping had been introduced on the including regular internal audits in addition to supplier verification. The licence holder also refused to purchase items from the wholesales unless items were correctly labelled.

However, contrary to the licence holder's suggestion, the sub-committee were presented with additional evidence of further non-compliance (post July 2025):

12 December 2025
Perla (7.1% ABV) and Zubr (6% ABV) did not comply with the Food Information Regulations 2014.

23 January 2026
The premises licence was not displaced in the premises. This was a further breach of Section 57 of the Licensing Act 2003.

The licence holder claimed that no conversation had taken place with trading standards regarding the product labels not being in English. Yet following the 23 January 2026 inspection an officer emailed the licensee on 30 January 2026 at 10:01 hours in which he refers to a discussion about alcohol with no UK labelling for ingredients that had taken place and specifically requested invoices for the Perla and Zubr stock.

The extract of the police interview conducted on 25 July 2025 the licence holder made a number of admissions in connection with matters that arose on 10 July 2026:

i. Alcohol was sold without a license holder present by a trainee member of staff. Members of the sub-committee were sceptical that training a member of staff took six months.
ii. The licensee was unaware that the sale of Kamagra oral jelly wasn't lawful and this was an offence under the Human Medicines Regulations 2012.
iii. The licensee accepted the possession of cannabis (found in cigarette packet), class B contrary to the Misuse of Drugs Act 1971.
iv. The licensee accepted his possession with intent to supply the snap bags (found in the till) contrary to the Misuse of Drugs Act 1971.

The licensing sub-committee also found on a balance of probabilities:

a. The quantity of single use vapes demonstrated they were being offered for sale – Possession for supply single use vapes. It was implausible a company would collect the vapes in batches over a period of months contrary to Regulation 4 under the Environmental Protection (Single use Vapes) (England) Regulations 2024. – Undermines the prevention of crime and disorder licensing objective.

b. The illicit tobacco allegedly provided by regular customers. No diligent retailer would accept items in such a fashion. It would stand to reason that a diligent retailer would refuse to accept the items and would certainly not hold the quantity on the premises

contrary to Section 92 of the Trade Marks Act 1994, Regulation 5 Tobacco and Related Products Regulations 2016.

The licensing sub-committee were therefore satisfied that there had been multiple serious breaches of licensing, and other regulatory legislation witnessed at the premises, on multiple occasions.

Paragraph 11.20 of the Section 182 of the Home Office Guidance (February 2025) provides that in deciding which of the powers to invoke, licensing authorities should so far as possible seek to establish the cause or causes of the concerns and the remedial action taken should be directed at these causes and be no more than an appropriate and proportionate response to address these causes.

Paragraph 11.27 of the Section 182 Guidance highlights that certain criminal activity that should be treated particularly seriously, which includes the sale and distribution of controlled drugs under the Misuse of Drugs Act 1971 and also, premises involved in the sale or storage of smuggled tobacco and alcohol.

The options available to the sub-committee are:

i. **Do nothing**. The sub-committee were satisfied that taking no action would undermine the licensing objectives and taking no action was not an option.
ii. **Exclude a licensable activity from the scope of the licence**. The sale by retail of alcohol to be consumed off premises was the only licensable activities on the licence. Excluding this would effectively be a revocation of the licence.
iii. **Remove the designated premises supervisor (DPS)**. The licensee was specified as the DPS. No alternative DPS was suggested in his place. The sub-committee was satisfied that the removal of the DPS was inappropriate, and the licensee would remain the controlling mind of the business.
iv. **Modify the conditions of the licence**. The licensee had seriously undermined the promotion of the crime licensing objective, by failing to observe basic legal business law. The modification of the licence was considered inappropriate.
v. **Suspend the licence for a period not exceeding three months**. A complete overhaul of the management structure would be required for the sub-committee to feel confident in the continued operation of this premises. On this occasion, the sub-committee felt a suspension would be punitive and would not promote the licensing objectives.
vi. **Revoke the licence**. The sub-committee determined a revocation was the only appropriate course of action in the circumstances.

The sale of regulated products requires significant legal responsibility. The premises licence hold has failed to sell these regulated products responsibly. This licensing sub-committee has no confidence in the licence holder's ability to operate the premises and unanimously agreed that the premises licence should be revoked.

In reaching its decision, the licensing sub-committee had regard to all the relevant considerations, its equality duties and four licensing objectives and the National Licensing Policy Framework for the hospitality and leisure sectors England and Wales (November 2025) and considered that this decision was appropriate and proportionate.

Appeal rights

This decision is open to appeal by either:

a) The applicant for the review
b) The premises licence holder
c) Any other person who made relevant representations in relation to the application.

Such appeal must be commenced by notice of appeal given by the appellant to the justices' clerk for the Magistrates' Court for the area within the period of 21 days beginning with the day on which the appellant was notified by this licensing authority of the decision.

This decision does not have effect until either:

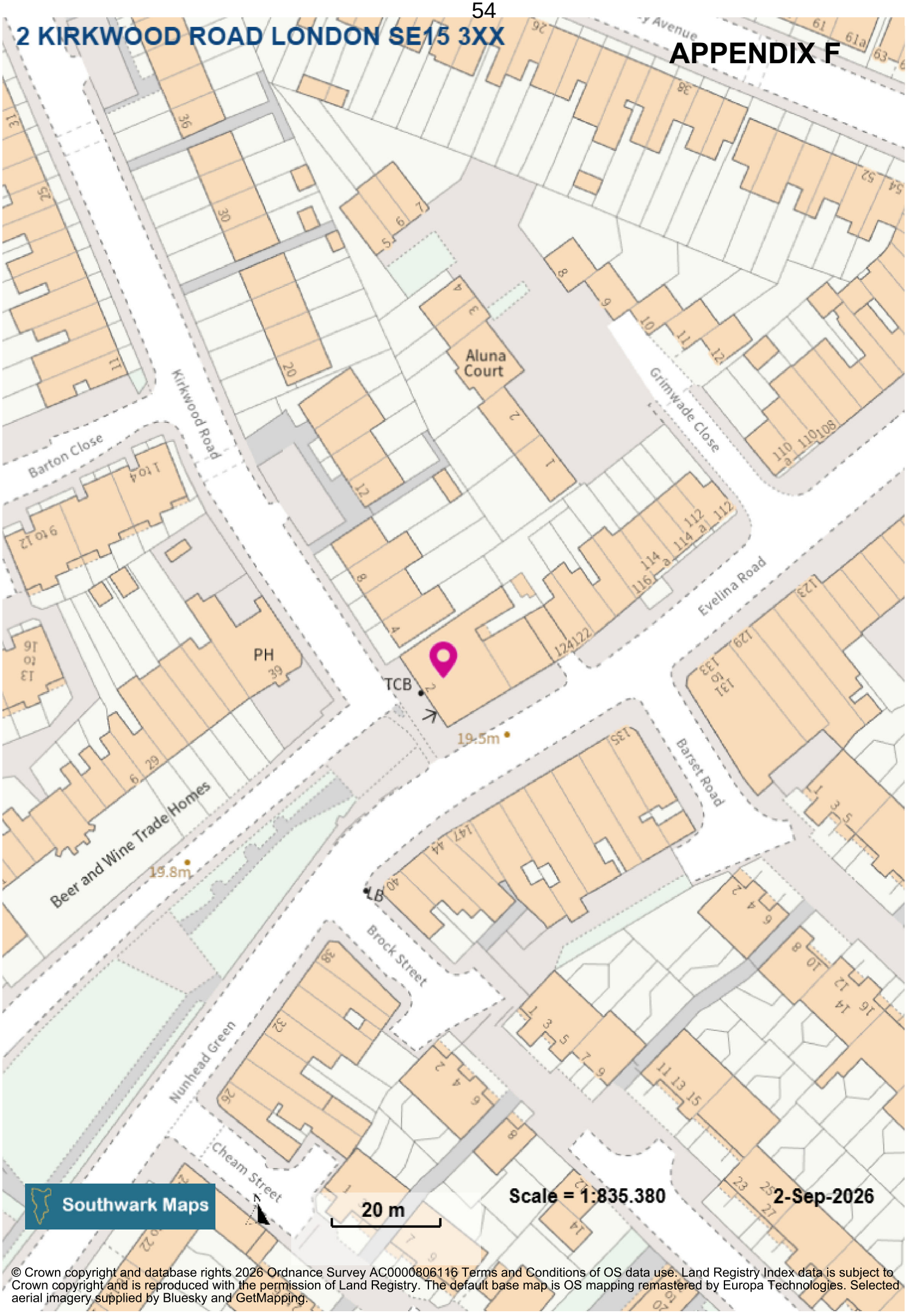
a) The end of the period for appealing against this decision; or
b) In the event of any notice of appeal being given, until the appeal is disposed of.

Issued by the Constitutional Team on behalf of the Interim Director of Law and Governance

Date: 2 June 2026

2 KIRKWOOD ROAD LONDON SE15 3XX

APPENDIX F



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